



Committee and Date

Item

Public



Adoption of Adderley, Morton Say and Norton in Hales Neighbourhood Plan

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Cabinet Member (Portfolio Holder):	Cllr Chris Schofield – Planning and Regulatory Services		

1. Synopsis

- 1.1 This report provides the Adderley, Morton Say and Norton in Hales Neighbourhood Plan referendum result and allows the Council to bring the Plan into force by ‘making’ (adopting) it as part of the statutory development plan under the provisions of the Planning and Compulsory Purchase Act 2004 (as amended).

2. Executive Summary

- 2.1 The Adderley, Morton Say and Norton in Hales Neighbourhood Development Plan has been prepared by Adderley, Morton Say and Norton in Hales Neighbourhood Plan Steering Group, with Adderley Parish Council acting as the local ‘Qualifying Body’. Work on the Neighbourhood Plan began in 2018 and has been produced in accordance with the Neighbourhood Planning (General) Regulations 2012 (as amended) (referred to in this report as ‘the Regulations’). The final draft Plan was submitted to an Independent Examiner in October 2023. Following the Examination, the Adderley, Morton Say and Norton in Hales Neighbourhood Development Plan was brought to local referendum on 25 July 2024. Of those who voted, 94% were in favour of Shropshire Council using the Neighbourhood Plan for Adderley, Morton Say and Norton in Hales to help it decide planning applications in the neighbourhood area.

- 2.2 The Shropshire Plan recognises the importance of creating a Healthy Environment with a strategy objective to ‘maintain, protect and enhance our outstanding natural and historic environment, promoting positive behaviours and greater biodiversity and environmental sustainability.’ The Adderley, Morton Say and Norton in Hales Neighbourhood Development Plan contains policies which strive to encourage development to achieve these objectives alongside those contained within the wider Development Plan for Shropshire.

3. Recommendations

- 3.1 That Shropshire Council, as the Local Planning Authority ‘makes’ (i.e. adopts) the Adderley, Morton Say and Norton in Hales Neighbourhood Development Plan (as set out in Appendix 1) and brings it into force with immediate effect as part of the Development Plan for Shropshire.

Report

4. Risk Assessment and Opportunities Appraisal

- 4.1 The Localism Act and regulations covering Neighbourhood Development Plans provide the framework for their production and adoption. Whilst the preparation of Neighbourhood Development Plans (referred to in this report as Neighbourhood Plans) are led locally by a qualifying body, usually the relevant town or parish council, Shropshire Council has key involvement at various stages of the process. Most notably this includes: formally agreeing the Neighbourhood Area to be covered by the Plan, administering public consultation on a submission version of the Plan, appointing an independent assessor to examine the submission version of the Plan, agreeing any changes required to ensure the Plan meets a set of basic conditions, administering and reporting back of the referendum and ‘making’ (adopting) the Plan.
- 4.2 Both Adderley Parish Council and Shropshire Council have followed a set of clearly defined national regulations set out in the Neighbourhood Planning (General) Regulations 2012 in the preparation and consultation of the Neighbourhood Plan. This regulatory process is covered in more detail in Section 7 of this Report. The risk of a legal challenge to the ‘making’ of the Neighbourhood Plan has been significantly reduced by both Adderley Parish Council and Shropshire Council following these regulations closely.
- 4.3 The Plan was prepared by a steering group which included representatives from the Parish Councils along with other local volunteers. Shropshire Council acted as a statutory consultee during the preparation phase of the Plan, which allowed input at key stages. It is considered this collaborative process has helped to ensure the final version of the Neighbourhood Plan is in general conformity with the strategic policies of Shropshire’s adopted Development Plan and the emerging Draft Local Plan.
- 4.4 The steering group undertook community consultation which culminated in a consultation on a draft version of the Plan during Winter 2022/23. The Plan was then submitted to Shropshire Council in June 2023 who undertook the statutory

consultation into the submission version of the Plan and appointed an independent assessor to examine the Plan.

- 4.5 The purpose of the independent examination process is to ensure Neighbourhood Development Plans meet the following set of nationally prescribed 'Basic Conditions'. The Plan must:
- have regard to national policies and advice contained in guidance issued by the Secretary of State, such as the National Planning Policy Framework;
 - have special regard to the desirability of preserving any listed building or its setting or any features of special architectural or historic interest that it possesses;
 - have special regard to the desirability of preserving or enhancing the character or appearance of any conservation area;
 - contribute to the achievement of sustainable development;
 - be in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area);
 - be compatible with retained EU obligations; and
 - meet the prescribed conditions.
- 4.6 The Examiner made their report in February 2024 concluding that the Plan could proceed to referendum, subject to a number of modifications to the Plan. The Examiner's Report is included as Appendix 2 of this report. The Examiner's conclusions are not binding on the authority, however in this case all of the recommendations were incorporated into the Plan and agreed by Cabinet on 5th June 2024.
- 4.7 The referendum into the Adderley, Morton Say and Norton in Hales Neighbourhood Plan took place on 25th July 2024 within the area defined as the Neighbourhood Area (covering the three Parish Council areas of Adderley, Moreton Say and Norton in Hales minus the area already covered by the Market Drayton Neighbourhood Area). The following question was asked "Do you want Shropshire Council to use the Neighbourhood Plan for Adderley, Moreton Say and Norton in Hales to help it decide planning applications in the neighbourhood area." Paragraph 38A(4)(a) of the Planning and Compulsory Purchase Act 2004 as amended requires that the Council must 'make' (adopt) the Neighbourhood Plan if more than half of those voting have voted in favour of the plan. In this case out of 294 who voted, 94% were in favour of the Neighbourhood Plan being used to help decide planning applications. The turnout was 22%. Appendix 3 to this report provides the referendums full 'Declaration of Result of Poll'. All necessary requirements relating to the administration of the referendum were carried out. Given this robust process it is considered there is minimal risk to the Council.
- 4.8 Subject to the Council's decision, the Adderley, Moreton Say and Norton in Hales Neighbourhood Plan will become part of the statutory planning framework applied in Shropshire. The Neighbourhood Plan contains a range of locally produced policies which the community have expressly asked to be brought into play to help guide the decision-making process. Statute provides that planning applications should be determined in accordance with the provision of the Neighbourhood Plan policies unless material considerations indicate otherwise.
- 4.9 The plan has been prepared positively and in its final format is considered to meet the basic conditions. Following the successful referendum result it is considered

there is also clear public support for the Neighbourhood Plan. It is therefore considered that there would be a very significant risk of challenge if the Plan were not to be 'made' by the Council.

- 4.10 Shropshire Council has assessed that the Plan, including its preparation, does not breach, and would not otherwise be incompatible with, any retained EU obligation or any of the Convention rights (within the meaning of the Human Rights Act 1998).

Risk Table

<i>Risk</i>	<i>Mitigation</i>
Legal challenge to the process of 'making' (adoption) of the Neighbourhood Plan	This risk is significantly reduced by Adderley Parish Council and Shropshire Council following the regulations set out within Neighbourhood Planning (General) Regulations 2012 (as amended).
Legal challenge if the Plan were not 'made' (adopted) by the Council	The referendum result of 94% of those who voted were in favour of the use of the Adderley, Moreton Say and Norton in Hales Neighbourhood Plan as a decision-making tool for planning applications. This is clear and overwhelming public support for the Neighbourhood Plan and it is recommended that the Council as the Local Planning Authority 'make' (adopt) this Plan.

5. Financial Implications

- 5.1. Shropshire Council is currently managing an unprecedented financial position as budgeted for with the Medium-Term Financial Strategy approved by Council on 29 February 2024 and detailed in our monitoring position presented to Cabinet on a monthly basis. This demonstrates that significant management action is required over the remainder of the financial year to ensure the Council's financial survival. While all Cabinet Reports provide the financial implications of decisions being taken, this may change as officers review the overall financial situation and make decisions aligned to financial survivability. Where non-essential spend is identified within the Council, this will be reduced. This may involve

- scaling down initiatives,
- changing the scope,
- delaying implementation, or
- extending delivery timescales.

- 5.2. The costs of undertaking the Examination and Referendum are met by Government Funding. The robustness of the Neighbourhood Plan Policies will be tested over time by independent Planning Inspectors on appeal. Members are advised that the liability for future appeal costs rests with Shropshire Council as Local Planning Authority and

as such the usability of the plan and its impact on local decision making needs to be carefully monitored.

6. Climate Change Appraisal

6.1. The Adderley, Moreton Say and Norton in Hales Neighbourhood Plan includes positively prepared policies seeking to achieve sustainable development and respond to climate change. Specifically, the Plan's Policy G3 Local Carbon Reduction seeks to maximise opportunities to increase energy efficiency, reduce carbon emissions and encourage the use of renewable energy. Whilst no specific climate change adaptation policies are put forward, the Plan is in general conformity with the current adopted local plan and the emerging local plan review, which includes a positive policy framework for mitigating and adapting to the impacts of climate change.

7. Background

7.1. Shropshire Council supports Neighbourhood Development Plans being brought forward under the Localism Act and the 2012 Neighbourhood Planning Regulations, indeed, the Council is legally obliged to do so. The National Planning Policy Framework (NPPF) also explicitly supports the principle of Neighbourhood Plans and their status as part of the Development Plan, stating "Neighbourhood plans should support the delivery of strategic policies contained in local plans or spatial development strategies; and should shape and direct development that is outside of these strategic policies". It is also made clear that Neighbourhood Plans should not promote less development than set out in the strategic policies for the area or undermine those strategic policies.

7.2. Neighbourhood Development Plans must follow a defined regulatory process in both their preparation and adoption. The Adderley, Moreton Say and Norton in Hales Neighbourhood Development Plan has completed the following regulatory stages of the Neighbourhood Planning (General) Regulations 2012:

- The formal designation of the Neighbourhood Area (Regulation 6), December 2018.
- Consultation on a draft version of the Plan (Regulation 14), carried out by Adderley Parish Council between 28 November 2022 to 9 January 2023.
- Submission of the draft Neighbourhood Plan by Adderley Parish Council to the Local Planning Authority (Regulation 15), October 2022.
- Consultation on final draft version of the Neighbourhood Plan (Regulation 16), carried out by Shropshire Council between 7 July to 1 September 2023.
- Examination on the Final Draft Version of the Neighbourhood Plan (Regulation 17), October 2023 to February 2024.
- Publication of the Examiner's Report (February 2024) and decision to progress to referendum (Regulation 18), June 2024. Following the successful referendum on 25 July 2024, the Council is now being asked to 'make' (adopt) the Neighbourhood Plan to form part of the Development Plan for the area.

- 7.3. In accordance with the Regulations, once adopted, planning applications in the area covered by the plan must be considered against the Neighbourhood Plan, as well as existing Local Plan policies in the adopted Core Strategy and SAMDev plans as well as other material planning considerations, such as the National Planning Policy Framework.
- 7.4. It is considered the final version of the Adderley, Moreton Say and Norton in Hales Neighbourhood Development Plan, which covers the three Parish Council areas of Adderley, Moreton Say and Norton in Hales minus the area already covered by the Market Drayton Neighbourhood Area, provides an effective and positive planning framework for taking decisions on planning applications.
- 7.5. The Plan provides a range of local objectives and policies to supplement the strategic policies of Shropshire's Local Plan, which largely reflect the priorities of the area and the outcomes of the plan preparation process, which included local community consultation. The Plan contains policies relating to housing design in Adderley, Moreton Say and Norton in Hales, protection of the natural, built and historic environment but does not contain any housing allocations. The final version of the Bishops Castle Neighbourhood Plan is attached to this report at Appendix 1.

8. Additional Information

- 8.1. Whilst Shropshire Council has helped to support the Neighbourhood plan through its statutory role as consultee and administrator, the Plan's inception and preparation has been led by Adderley, Moreton Say and Norton in Hales Parish Councils with support of their Neighbourhood Plan Steering Group. These bodies are to be commended for their dedication and skill in bringing this Plan through to fruition.

9. Conclusions

- 9.1. Following a positive referendum result, this report seeks to 'make' (adopt) the Adderley, Moreton Say and Norton in Hales Neighbourhood Development Plan.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Cabinet Paper 12th December 2018: Application by Adderley Parish Council for Adderley, Moreton Say and Norton in Hales Parishes to be considered as a Neighbourhood Area

Cabinet Paper 5th June 2024: Recommendation for The Three Parishes of Adderley, Moreton Say and Norton in Hales Neighbourhood Plan to Proceed to Referendum

**Local
Members:**

Cllr Roy Aldcroft and Cllr Paul Wynn

Appendices [Please list the titles of Appendices]

Appendix 1 – Three Parishes Neighbourhood Development Plan

Appendix 2 – Three Parishes NDP Examiners Report (February 2024)

Appendix 3 – Three Parishes NDP Declaration of referendum results (July 2024)